



## Policy and Resources Committee FOR INFORMATION PACK

**Date:** THURSDAY, 13 FEBRUARY 2025

**Time:** 1.45 pm

**Venue:** COMMITTEE ROOMS, 2ND FLOOR, WEST WING, GUILDHALL

**Members:**

Deputy Christopher Hayward (Chairman)	Deputy Shravan Joshi MBE
Deputy Keith Bottomley (Deputy Chairman)	Alderman Vincent Keaveny, CBE
Tijs Broeke (Vice-Chair)	The Rt. Hon. The Lord Mayor Ald. Alastair King DL (Ex-Officio Member)
Caroline Haines (Vice-Chair)	Alderwoman Dame Susan Langley, DBE
Munsur Ali	Deputy Paul Martinelli
Deputy Randall Anderson (Ex- Officio Member)	Deputy Andrien Meyers
Deputy Henry Colthurst (Ex- Officio Member)	Deputy Brian Mooney BEM
Deputy Peter Dunphy (Ex-Officio Member)	Deputy Alastair Moss
Mary Durcan (Ex-Officio Member)	Benjamin Murphy
Helen Fentimen OBE JP	Alderman Sir William Russell
Steve Goodman OBE	Deputy Sir Michael Snyder
Jason Groves	Deputy James Thomson CBE
Alderman Timothy Hailes JP	James Tumbridge
Jaspreet Hodgson	Philip Woodhouse
Deputy Ann Holmes	

**Enquiries:** Polly Dunn  
[polly.dunn@cityoflondon.gov.uk](mailto:polly.dunn@cityoflondon.gov.uk)

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constitute the formal minutes of the meeting; minutes are written and are available on the City of London Corporation's website. Recordings may be edited, at the discretion of the proper officer, to remove any inappropriate material.

Whilst we endeavour to livestream all of our public meetings, this is not always possible due to technical difficulties. In these instances, if possible, a recording will be uploaded following the end of the meeting.

**Ian Thomas CBE**  
**Town Clerk and Chief Executive**

# AGENDA

## Part 1 - Public Agenda

### 3. MINUTES

To consider minutes as follows:-

- b) \* To note the public minutes of the Capital Buildings Board meeting on 27 November 2024 (Pages 5 - 8)
- c) \* To note the public minutes of the Resource Allocation Sub-Committee meeting on 11 December 2024 (Pages 9 - 14)

### 18. \* ANTI-TERRORISM TRAFFIC REGULATION ORDER

Report of the Executive Director, Environment Department.

**For Information**  
(Pages 15 - 22)

### 19. \* BUSINESS IMPROVEMENT DISTRICT UPDATE

Report of the Executive Director, Environment.

**For Information**  
(Pages 23 - 26)

### 20. \* POLICY AND RESOURCES CONTINGENCY/DISCRETIONARY FUNDS

Report of the Chamberlain.

**For Information**  
(Pages 27 - 34)

## Part 2 - Non-Public Agenda

### 24. NON-PUBLIC MINUTES

To consider non-public minutes of meetings as follows:-

- b) \* To note the non-public minutes of the Capital Buildings Board meeting on 27 November 2024 (Pages 35 - 38)
- c) \* To note the non-public minutes of the Resource Allocation Sub-Committee meeting on 11 December 2024 (Pages 39 - 42)

### 34. \* BANKSY ARTWORK RELOCATION

Report of the Deputy Town Clerk.

**For Information**  
(Pages 43 - 80)

35. \* MAJOR PROGRAMMES OFFICE - DASHBOARD REPORT

Report of the Chamberlain.

**For Information**  
(Pages 81 - 84)

## CAPITAL BUILDINGS BOARD

Wednesday, 27 November 2024

**Minutes of the meeting of the Capital Buildings Board held at the Guildhall EC2 at 9.30 am**

### **Present**

#### **Members:**

Deputy Sir Michael Snyder (Chairman)	Alderman Timothy Hailes JP (Ex-Officio Member)
Deputy Randall Anderson	Alderman Tim Levene
Deputy Keith Bottomley	Deputy Alastair Moss
David Brooks Wilson	

#### **In attendance (observing online)**

Deputy Madush Gupta  
Deputy Henry Pollard  
Oliver Sells KC (Deputy Chairman)  
Philip Woodhouse

#### **Officers:**

Paul Wilkinson	- City Surveyor
Tim Cutter	- City Surveyor's Department
Ola Obadara	- City Surveyor's Department
Michael Cogher	- Comptroller and City Solicitor, Deputy Chief Executive
Alix Newbold	- City of London Police
Martin O'Regan	- City of London Police
Michael Curtis	- Chamberlain's Department
Alessia Ursini	- Chamberlain's Department
Genine Whitehorne	- Chamberlain's Department

### **1. APOLOGIES**

Apologies were received from Tijs Broeke, Deputy Henry Colthurst, Deputy Christopher Hayward, Oliver Sells KC, Deputy Henry Pollard, Philip Woodhouse, Deputy Brian Mooney, Deputy James Thomson and James Tumbridge.

### **2. MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA**

David Brooks Wilson declared an interest in respect of all matters concerning Keltbray, Arcadis, City and Provincial Properties Ltd, Quinn Estates Ltd, Locate in Kent Ltd and The Building Design Architectural Practice.

### **3. MINUTES**

RESOLVED: That, the public minutes of the Capital Buildings Board meeting on 30 October 2024 be approved as an accurate record, subject the inclusion of

James Tumbridge, Alderman Tim Hailes and Deputy Randall Anderson in the list of those Members having given their apologies for the meeting.

4. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE**  
There were no questions.

5. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT**  
There were no additional items of business.

6. **EXCLUSION OF THE PUBLIC**

RESOLVED: That under Section 100A of the Local Government Act 1972, the public be excluded from the meeting for the following items, on the grounds that they involve the likely disclosure of Exempt Information, as defined in Part 1 of Schedule 12A of the Local Government Act.

7. **MINUTES**

RESOLVED: That, the non-public minutes of the Capital Buildings Board meeting on 30 October 2024 be approved as an accurate record.

8. **SALISBURY SQUARE DEVELOPMENT - RIBA STAGE 5 UPDATE**

The Board considered a report of the City Surveyor providing an update relating to the Salisbury Square Development.

9. **MIDDLESEX STREET, CAR PARK, MIDDLESEX STREET, E1 7AD**

The Board considered a report of the City Surveyor relating to Middlesex Street Car Park, Middlesex Street, E1 7AD.

10. **DECISIONS TAKEN UNDER DELEGATED AUTHORITY OR URGENCY POWERS**

The Board received a report of the Town Clerk providing information on decisions taken between meetings by the Town Clerk, in consultation with the Chairman and Deputy Chairman.

11. **MAJOR PROGRAMMES OFFICE - DASHBOARD REPORT**

The Board received a dashboard report of the Chamberlain providing a progress update on Major Programmes.

12. **NON-PUBLIC QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE**

A question was raised on the following item:

**Markets Co-location Programme**

13. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT AND WHICH THE COMMITTEE AGREE SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED**

There were no additional items of business.

**The meeting ended at 9.55am**

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Chairman

**Contact Officer: Chris Rumbles**  
**tel. no.: 020 7332 1405**  
**[christopher.rumbles@cityoflondon.gov.uk](mailto:christopher.rumbles@cityoflondon.gov.uk)**

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## RESOURCE ALLOCATION SUB (POLICY AND RESOURCES) COMMITTEE

Wednesday, 11 December 2024

Minutes of the meeting of the Resource Allocation Sub (Policy and Resources)  
Committee held at Committee Rooms, 2nd Floor, West Wing, Guildhall on  
Wednesday, 11 December 2024 at 2.00 pm

### Present

#### Members:

Deputy Henry Colthurst (Deputy Chairman)	Alderman Timothy Hailes JP
Deputy Randall Anderson	Caroline Haines
Deputy Keith Bottomley	Alderman Vincent Keaveny, CBE
Helen Fentimen OBE JP	Alderman Sir William Russell
Jason Groves	Deputy James Thomson CBE

### In Attendance

#### Members:

Mary Durcan

#### Officers:

Caroline Al-Beyerty	- Chamberlains
Michael Cogher	- Comptroller and City Solicitor
Dionne Corradine	- Chief Strategy Officer
Gregory Moore	- Deputy Town Clerk
Katie Stewart	- Executive Director, Environment
Cornell Farrell	- Barbican Centre
Sonia Virdee	- Chamberlain's Department
Genine Whitehorne	- Chamberlain's Department
Jack Joslin	- City Bridge Foundation
Nicholas Basye	- City of London Schools
Jonathan Cooper	- City Surveyor's Department
John Galvin	- City Surveyor's Department
Dorian Price	- City Surveyor's Department
Peter Young	- City Surveyor's Department
Ian Hughes	- Environment Department
Ben Dixon	- Town Clerk's Department
Ben Dunleavy	- Town Clerk's Department
Polly Dunn	- Town Clerk's Department

### 1. APOLOGIES

Apologies for absence were received from Tijs Broeke, Deputy Christopher Hayward and Deputy Shravan Joshi.

2. **MEMBERS DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA**

There were no declarations.

3. **MINUTES**

The Town Clerk advised the Sub-Committee of one correction to the minutes, to record Alderman Tim Hailes' apologies for October's meeting.

The public minutes and non-public summary of the meeting held on 30 October were approved as a correct record, as amended.

Matters arising

Officers provided an update on operational property, noting that there were several related reports on the agenda.

4. **CAPITAL FUNDING UPDATE**

Members considered a report of the Chamberlain concerning funding for capital projects.

The Town Clerk informed the Sub-Committee that the gateway report for the Replacement of the Foreshore River Defences was waiting for approval by the Town Clerk under delegated authority on behalf of the Investment Committee. Members approved the release of funding for that scheme once the gateway report had been approved.

RESOLVED, that – Members having reviewed the schemes summarised in Table 1 in the context of the current financial climate, confirm their continued essential priority for release of funding at this time and agree the release of up to £2.1m for the schemes progressing to the next Gateway in Table 1 from City Fund £2.1m (including £0.4m for OSPR and £0.6m from CIL), with the Replacement of the Foreshore River Defences approved for release pending the decision, under delegated authority, of the Investment Committee on the gateway report.

5. **COMMUNITY INFRASTRUCTURE LEVY NEIGHBOURHOOD FUND - APPLICATIONS FOR APPROVAL**

Members considered a report of the Managing Director, City Bridge Foundation, concerning the Community Infrastructure Levy Neighbourhood Fund (CILNF).

At the request of a Member, the Town Clerk confirmed that the Policy and Resources Committee was responsible for approving changes to the Sub-Committee's terms of reference.

A Member sought assurance that the CILNF application approval thresholds were working effectively. In reply, officers provided an overview of the application process, including the CILNF panel's scrutiny role. The Policy and Resources Committee had deemed the process to be robust at a meeting in 2023. Officers had undertaken a corporation-wide analysis of funding which

helped provide context on whether an organisation was already being supported from other areas of the City Corporation.

A Member said they felt that the CILNF may have deviated away from its original intention of addressing the pressures from development.

It was noted that an incorrect version of Appendix 5 had been circulated which would have provided an analysis of the impact of CILNF grants. It would be included on the agenda for the February meeting.

The Chairman requested that officers also explore the potential of introducing an aggregate limit on applications under the approved thresholds.

RESOLVED, that – Members

1. Note the current position of the CILNF with respect to funds available
2. Note the approved grants under delegated authority at meetings of the CILNF Officer Panel from July to November 2024 (Appendix 1).
3. Approve the grant recommended to Maggie Keswick Jencks Cancer Caring Centres Trust for £145,500 at the meeting of the CILNF Officer Panel in November 2024
4. Approve the updated Terms of Reference for the CILNF Officers Panel
5. Note the administrative change made to the CILNF Policy under delegated authority
6. Endorse the updated Terms of Reference for RASC (for onward approval by Policy and Resources Committee)
7. Note the findings of the evaluation of the CILNF grant programme to date

6. **CITY'S OPERATIONAL PROPERTY PORTFOLIO (NON-HOUSING) - CORPORATE PROPERTY ASSET MANAGEMENT STRATEGY 2024-29**

Members considered a report of the City Surveyor concerning the operational property portfolio.

Members welcomed the aspirations in the Strategy. They highlighted the need for a culture change about how best corporate property assets were deployed across the City Corporation, so that they could be utilised where needed. The Chairman suggested that the City Corporation should adopt a default stance of selling an operational property asset unless its necessity could be proven.

RESOLVED, that – Members approve the revised Corporate Property Asset Management Strategy 2024-29.

7. **\*PREVIOUS YEARS CYCLICAL WORKS PROGRAMMES - UPDATE REPORT**

Members received a report of the City Surveyor concerning the cyclical works programme.

Members noted that the new process for allocation of funding had been agreed by the Resource Allocation Sub-Committee in March 2024. Officers undertook to circulate details and a report on any changes to the funding at the end of the financial year.

Officers confirmed that, as part of the process, they would report on any changes to the funding at the end of the financial year.

RESOLVED, that – the report be received and its contents noted.

8. **\*CITY SURVEYOR'S BUSINESS PLAN 2024-29 - QUARTER 2 OF 2024/25 UPDATE**

Members received a report of the City Surveyor concerning the departmental business plan.

A Member gave notice that they would ask a question on KPI.12 – Property Contract Performance Compliance in the non-public session.

RESOLVED, that – the report be received and its contents noted.

9. **\*THE CITY SURVEYOR'S CORPORATE AND DEPARTMENTAL RISK REGISTER 2024 UPDATE**

Members received a report of the City Surveyor concerning corporate and departmental risks.

RESOLVED, that – the report be received and its contents noted.

10. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB-COMMITTEE**

There were no questions.

11. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT**

There was no other business.

12. **EXCLUSION OF THE PUBLIC**

RESOLVED, that - under Section 100(A) of the Local Government Act 1972, the public be excluded from the meeting for the following items on the grounds that they involve the likely disclosure of exempt information as defined in Part 1 of the Schedule 12A of the Local Government Act.

13. **NON-PUBLIC MINUTES**

The non-public minutes of the meeting held on 30 October 2024 were approved as a correct record.

14. **TRANSFORMATION FOR THE NATURAL ENVIRONMENT CHARITIES - OUTCOMES OF THE NATURAL ENVIRONMENT CHARITIES REVIEW**

The Chairman informed the Committee that the report had been withdrawn.

15. **REQUEST TO EXTEND LOAN TERM FOR CITY JUNIOR SCHOOL**

Members received a Joint Report of the Heads of the City of London School for Girls and the City of London School.

16. **WALBROOK WHARF DEPOT - REPLACEMENT OF MECHANICAL AND ELECTRICAL SERVICES**

Members considered a report of the City Surveyor relating to the Walbrook Wharf Depot.

17. **BARBICAN CENTRE - CARRY FORWARD OF CWP FUNDS TO 2025/26**

Members considered a report of the Barbican Centre concerning project funding.

18. **\*ANNUAL REPORT ON OPERATIONAL PROPERTY PORTFOLIO**

Members received a report of the City Surveyor concerning the operational property portfolio.

19. **\*EXECUTIVE OVERVIEW AND SUMMARY OF THE STATUS OF GUILDHALL COMPLEX**

Members received a report of the City Surveyor concerning the Guildhall Complex.

20. **\*CYCLICAL WORKS PROGRAMME 2024/25 UPDATE REPORT**

Members received a report of the City Surveyor concerning the Cyclical Works Programme.

21. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE SUB-COMMITTEE**

There were no questions.

22. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT AND WHICH THE SUB-COMMITTEE AGREE SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED**

There was one item of urgent business.

22.1 **Proposed Lease to TfL and reinstatement of Arthur Street shaft (Bank Station Underground Capacity Upgrade Project)**

Members considered a briefing note from the City Surveyor relating to the Arthur Street shaft, circulated as a late item.

**The meeting ended at 3.02 pm**

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Chairman

**Contact Officer: Ben Dunleavy  
ben.dunleavy@cityoflondon.gov.uk**

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# Agenda Item 18

<b>Committee(s)</b>	<b>Dated:</b>
Streets & Walkways Sub Committee Police Authority Board Policy & Resources Committee	4 February 2025 12 February 2025 13 February 2025
<b>Subject:</b> Anti-Terrorism Traffic Regulation Order	<b>Public</b>
<b>Which outcomes in the City Corporation's Corporate Plan does this proposal aim to impact directly?</b>	Diverse Engaged Communities Vibrant Thriving Destination
<b>Does this proposal require extra revenue and/or capital spending?</b>	<b>No</b>
<b>If so, how much?</b>	<b>N/A</b>
<b>What is the source of Funding?</b>	<b>N/A</b>
<b>Has this Funding Source been agreed with the Chamberlain's Department?</b>	<b>N/A</b>
<b>Report of:</b> Executive Director, Environment Department	<b>For Information</b>
<b>Report author:</b> Ian Hughes, City Operations Director	

## Summary

The City's permanent Anti-Terrorism Traffic Regulation Order (ATTRO) authorises the City Police to potentially control the movement of pedestrians and vehicles on City streets for counter terrorism purposes and was originally requested as part of a package of measures aimed at both improving the security of people in crowded places & preventing damage to buildings from a potential terrorist attack.

Members approved the ATTRO in 2016 on the basis that the City Corporation's area was particularly vulnerable to terrorism due to its highly dense nature and the concentration of high profile, historic and financial targets that can be found throughout the Square Mile. Matters since would suggest this assessment has not changed, albeit the use of the ATTRO has been limited to a small number of high-profile special events.

From a City Police perspective, retaining the permanent ATTRO remains important because it affords them the ability to react quickly, if the intelligence necessitates it, to protect the public. For the City Corporation, having a permanent ATTRO allows it to be implemented for specific requests in a more timely manner where speed of response may be important.

The ATTRO was made as a permanent traffic order but subsequently Members requested that in addition to annual reports on its usage, the continuing need for the ATTRO to remain in place would be reviewed every three years. This is the second year of the latest three year cycle, making this year's report For Information.

## **Recommendation(s)**

Members are to note the usage of the ATTRO during 2024, and that it will remain in place until the next review in a years' time.

### **Main Report**

#### **Background**

1. In September and October 2016, the Planning & Transportation Committee (for decision), the Police Committee (for information) and the Policy & Resources Committee (for decision) discussed and agreed to the creation of an Anti-Terrorism Traffic Regulation Order (ATTRO) in the City Corporation area.
2. This was in response to a request from the Commissioner of the City Police in July 2015 to introduce such an order and followed a statutory public consultation.
3. The Commissioner's request was informed by advice received from his counter-terrorism security advisors, including the Centre for the Protection of National Infrastructure (now the National Protective Security Authority). The advice related to the whole administrative area of the City and was in the context of the potential impact of terrorism due to the City's intensely crowded nature and its role as a high-profile world centre of economic activity.
4. The ATTRO is a counter terrorism measure pursuant to the provisions of the Civil Contingencies Act 2004, which allows traffic orders to be written by the Traffic Authority under s6, s22C and s22D of the Road Traffic Regulation Act 1984. These orders can only be made on the recommendation of the Commissioner of Police and are for the purposes of:
  - Avoiding or reducing the likelihood of, or danger connected with, terrorism, or;
  - Preventing or reducing damage connected with terrorism.
5. On the basis of a security assessment or an intelligence threat, the ATTRO gives a City Police Inspector or above the discretion to restrict traffic and / or pedestrians to all or part of any street in the City. That discretion must be exercised in accordance with an agreed protocol so that any interference is proportionate and that such restrictions are in place for the minimum extent and time necessary.
6. The Commissioner requested the ATTRO be put in place on a permanent basis, but that its use be contingent on it only being used as a proportional counter terrorism response to the needs of an event, incident or item of intelligence. Transport for London also agreed to allow the City Corporation to include their streets within the Square Mile as part of the ATTRO area.
7. The permanent ATTRO allows the controls to be activated at any time, albeit in accordance with an agreed protocol that reflects the statutory requirements for making such an order. Nevertheless, its permanent nature enables quicker



activation of security measures to meet operational requirements given the unpredictability of the current terrorist threat.

8. Members agreed to making the ATTRO on two key conditions, namely that an annual review be presented to Members, and as part of that review, there should be confirmation that the ATTRO had been used in a proportionate way.

### **Current Position**

9. The protocol established for using the ATTRO allowed for two main types of scenario. The first of these was for intelligence-based police led urgent situations, however, since its introduction the permanent City ATTRO has yet to be used to implement controls resulting from advance intelligence.
10. The second scenario was in relation to pre-planned special events where the ATTRO could be used to supplement the City Corporation and TfL's existing event planning process. Such events typically have a separate pre-advertised temporary traffic regulation order (TTRO) granted to the organiser to close roads just to facilitate the event, but if deemed appropriate, the ATTRO could be used to authorise additional protective security measures, particularly in response to emerging information regarding the terrorist risk to that event.
11. These could include the control of pedestrian movements which would not typically form part of the standard event TTRO, and / or additional road closures that might be deemed appropriate at short notice.
12. Individual requests to implement measures under the ATTRO are carefully considered and only agreed (at Town Clerk level) if they are proportionate, specific to that event and take into account the balance of other legislative rights and powers.
13. The operational protocol to oversee how the ATTRO is triggered and operated remains subject to review between the City Corporation, City Police and TfL under 'Business as Usual' protocols to ensure it remains fit for purpose. In addition, although the authority to implement the ATTRO has been delegated to the Town Clerk, the Chairmen of your respective Committees are made aware when requests are made and this delegation is used.

### **ATTRO Requests**

14. In the seven years between 2016 and 2023, the City Police Commissioner requested use of the ATTRO on 13 separate occasions, all in relation to a particular special event. Six of those requests involved the annual New Year's Eve celebrations as part of the Metropolitan Police-led operation across Central London. The other seven were as follows:
  - The funeral of PC Keith Palmer at Southwark Cathedral (2017)
  - The IAAF Marathon (2017)
  - The Lord Mayor's Show & Fireworks (2017)
  - The Grenfell Tower Memorial Service at St Paul's Cathedral (2017)

- Her Majesty the Queen's Platinum Jubilee Service at St Paul's Cathedral (2022)
- Events related to the passing of Her Majesty Queen Elisabeth II and the accession of His Majesty King Charles III (2022)
- London Marathon (2023)

15. In 2024, three requests were made and approved in relation to events. Two were similar to requests from 2023, namely the London Marathon and New Year's Eve, with the third being in relation to a demonstration by the Campaign Against Anti-Semitism in December. All three were made alongside ATTRO requests from the Metropolitan Police to other Highway Authorities as part of a pan-London policing operation.

16. Post-event feedback would suggest the additional powers contained in the ATTRO were used sparingly, but where used, they proved helpful in ensuring the mitigation of terrorism risk. There was no noticeable or negative impact on the general public and none of their uses exceeded 48 hours, which would have otherwise triggered a review by the Town Clerk & Commissioner as per the standing protocol.

### **Corporate & Strategic Implications**

17. Counter Terrorism is graded as a tier one threat against our country as per the National Strategic Policing Requirements set by the Home Office. Nationally and locally, there is an appropriately strong expectation that the threat of terrorism is met by an equally appropriate and proportionate response by the police and their partners.

18. The Government's Contest Strategy aims to reduce the risk to the UK and its interests overseas from terrorism, so people can go about their daily lives freely and with confidence. The City of London Police, part of the London counter terrorism region, supports the Contest Strategy through the four P's approach of Pursue, Prevent, Protect and Prepare. Protective Security as a theme, and therefore the ATTRO, fits firmly under Protect element of the Government's Contest Strategy.

19. One of the three operational priorities of the City of London Police's Policing Plan is 'to keep those who live, work, and visit the City safe and feeling safe.' This includes having all the tools and resource available to rapidly mitigate risk and to protect the public.

20. The City of London's historical, cultural and economic importance means it will always be an attractive target for those who are intent on causing high profile disruption. By continuing to protect the City of London from terrorism we will continue to protect the UK's interests as a whole. In terms of prevention, the City of London Police plan states 'we will enhance and develop our protective security tactics to protect the City from terrorist attack, testing and exercising with partners to improve our response.'

21. The City of London Local Plan 2015 aims to ensure that the City remains a safe place to live, work and visit. Core Strategic Policy CS3 makes specific provision for implementing measures to enhance the collective security of the City against terrorist threats. It seeks to apply those measures to broad areas, including the City as a whole, encouraging the development of area-based approaches to implementing security measures. The Local Plan is now under review but is expected to continue that approach.
22. The risk of terrorist attack remains one of the top corporate strategic risks for the City Corporation because of the City's concentration of high profile, historic and financial targets. In addition, the City's Corporate Plan 2024-2029 reiterates the key aims of ensuring people are safe & feel safe and that we protect the users of our buildings, streets & public spaces.
23. Otherwise, the legal implications on the use of the ATTRO remain unchanged from the original 2016 report and are repeated in Appendix 1 for reference.

### **Risk Implications**

24. Although the risk of further terrorist attacks in the Square Mile cannot be eliminated, the potential availability of the ATTRO to the City Police forms part of the measures available to help mitigate that risk.

### **Legal & Equalities Implications**

25. See Appendix 1.

### **Financial, Resource & Climate Implications**

26. None

### **Conclusion**

27. Given the Square Mile's exceptional environment, its 'attractiveness' as a terrorist target has not changed. The evidence would suggest the use of the ATTRO is carefully considered and is used proportionately, balancing public interest against individual rights. Feedback does not suggest any noticeable or negative impact on the general public and a significant but appropriate degree of challenge is made by the City Corporation to the requests from the Commissioner to use it.

### **Appendices**

#### **Appendix 1 - ATTRO Legal Considerations**

Ian Hughes  
Director, City Operations  
Environment Department

T: 020 7332 1977

E: [ian.hughes@cityoflondon.gov.uk](mailto:ian.hughes@cityoflondon.gov.uk)

## Appendix 1 - ATTRO Legal Considerations

1. Statutory power to make the ATTRO – Sections 6, 22C and 22D of the Road Traffic Regulation Act 1984 (as amended by the Civil Contingencies Act 2004) enables traffic orders to be put in place by the traffic authority for the purposes of avoiding or reducing the likelihood of danger connected with terrorism, or preventing or reducing damage connected with terrorism.
2. Statutory duties of traffic authority - As traffic and highway authority, the City Corporation has the duty to secure the expeditious, convenient and safe movement of traffic (having regard to the effect on amenities) (S122 Road Traffic Regulation Act 1984) and the duty to secure the efficient use of the road network avoiding congestion and disruption (S16 Traffic Management Act 2004). The Schedule to the ATTRO sets out requirements aimed at meeting these duties by ensuring that any restrictions will be the minimum necessary to remove or reduce the danger and are consistent with the statutory requirements for making such Orders. In implementing the ATTRO the traffic impacts of restricting or prohibiting traffic to roads within the City, including, potentially, pedestrian traffic, should be considered. In the event of a threat, the disruption to traffic flow would also have to be weighed against the threat of more severe disruption and greater risk being caused due to failure to prevent an incident.
3. Further controls - The Schedule to the draft ATTRO requires that in most cases at least seven days' notice of any restrictions must be given to persons likely to be affected (unless this is not possible due to urgency or where the giving of notice might itself undermine the reason for activating the ATTRO), and notice must also in any event be given to the City, TfL and other affected traffic authorities. The requirement for notice is intended to mitigate adverse traffic impacts by enabling alternative transport arrangements to be put in place.
4. Human Rights and Proportionality - In considering the request for the ATTRO, there is a duty to act in accordance with the European Convention on Human Rights. In relation to possible restriction of access to property, any interference with Article 1 rights to enjoyment of property must be justified. Interference may be regarded as justified where it is lawful, pursues a legitimate purpose, is not discriminatory, and is necessary. It must also strike a fair balance between the public interest and private rights affected (i.e. be proportionate). It is considered that the public interest in being protected by the existence and operation of the ATTRO can outweigh interference with private rights which is likely to occur when restrictions are in operation. The scope of restrictions must be proportionate and should only last until the likelihood of danger or damage is removed or reduced sufficiently in the judgment of a senior police officer. The Schedule to the ATTRO sets out arrangements (further expanded in the Protocol) for ensuring that any interference is proportionate. Given the risks to life and property which could arise if an incident occurred, and the opportunity provided by the ATTRO to

remove or reduce the threat of and/or impacts of incidents, it is considered that the ATTRO can be justified and any resulting interference legitimate.

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## City of London Corporation Committee Report

<b>Committee(s):</b> Policy and Resources– For Information	<b>Dated:</b> 13/02/2025
<b>Subject:</b> <b>Business Improvement District Update</b>	<b>Public report:</b> For Information
<b>This proposal:</b> <ul style="list-style-type: none"> <li>• <b>delivers Corporate Plan 2024-29 outcomes</b></li> <li>• <b>fulfils contractual duties</b></li> <li>• <b>provides business enabling functions</b></li> </ul>	<ul style="list-style-type: none"> <li>- Diverse Engaged Communities</li> <li>- Vibrant, Thriving Destination</li> <li>- Providing Excellent Services</li> </ul>
<b>Does this proposal require extra revenue and/or capital spending?</b>	No
<b>If so, how much?</b>	£
<b>What is the source of Funding?</b>	N/A
<b>Has this Funding Source been agreed with the Chamberlain’s Department?</b>	No
<b>Report of:</b>	Katie Stuart, Executive Director, Environment Department
<b>Report author:</b>	Ruby Raw, Stakeholder and Programmes Coordinator, Environment Department

### Summary

Members requested an update further to a report and discussion Business Improvement Districts held at Policy and Resources Committee in October 2024.

### Recommendation(s)

Members are recommended to note this report for information

### Main Report

#### Background

In October 2024, Members agreed:

- for a renewal ballot to commence in the Cheapside Business Alliance BID and the Aldgate Connect BID areas, on the basis of their draft Business Plans.
- To support the City Corporation’s evolving relationship with the City BIDs by endorsing Officers’ proposals to achieve the following objectives:

- i) A shared understanding of roles, including developing baseline analyses of City services, strategies and projects for each BID area,
- ii) Better coordination of goals, with an initial focus on Business perception analyses and the recast Destination City programme.
- iii) Good governance including reporting back against shared success criteria.
- iv) Smarter use of resource, including regular officer working groups for better internal coordination and more support for Member Observers.
- v) Investing in Strong working relationships, supporting the Chairs and Boards.

It was agreed that an interim report would come back to Policy and Resources Committee later in the civic year providing an update before the current Court was dissolved. This would allow for existing Members familiar with the discussions being able to review progress. This paper forms the interim report.

### **Current Position**

Since this report, officers have undertaken actions and plans to reflect the commitments of the BIDs paper presented in P&R October 2024.

1. To achieve: *A shared understanding of roles, including developing baseline analyses of City services, strategies and projects for each BID area:*
  - In February, a **Member briefing session** will held with; the Remembrancer who will explain the relationship of BIDs and the unique business franchise status of the City Corporation, and Pat Brown, the consultant commissioned who provided recommendations and advice that informed the initial BIDs report in P&R October 2024. This will gave Members an opporutnity for greater understanding of the City-BIDs relationship and reasons behind officer proposals.
  - Officers will conduct a similar **briefing session for BID Chairs** including an explanation of the contracts held between the BIDs and the City Corporation.
  - Officers are **developing a guidance document on BIDs** for Members, Officers and BID partners. This will contain an explanation of the roles and responsibilities involved in the relationship we have with our BIDs in the Square Mile. This will be used to guide all parties in their approach to working together. This should clarify understanding, set clear expectations and support a more fruitful relationship.
2. To achieve: *ii) Better coordination of goals, with an initial focus on Business perception analyses and the recast Destination City programme and iv) Smarter use of resource, including regular officer working groups for better internal coordination and more support for Member Observers.*



- In the short term, regular **internal officer working groups** and an **Officer – BID Operational working group** will be set up to coordinate cross-Corporation BID activity and programme management.
  - These 2 groups should support effective collaborative work to deliver focussed outcomes based on approved BID business plans and enable us to capture and plan City Corporation resources spent doing this.
  - Longer term, Corporation officers intend **join forces and resources** with the BID teams **to conduct the perception analysis** that informs the BID proposal for BID renewals or formation.
  - This should provide officers and BID teams with better business insights on business hyper local priorities as well as their views on how strategic Corporation work affects their businesses. This should ensure that the additional work we do with BIDs adds genuine value. It will also reduce the likelihood of City and BID efforts duplicating or contradicting one another.
  - **A BID representative**, Charlotte Fletcher, Chair of Cheapside Business Alliance BID, has been **appointed to the Destination City Advisory Board**. The Destination City team have committed to working with the BIDs on
    - Attracting new businesses to the Square Mile
    - Improving Ground floor experience
    - Sharing Data and Insights
    - An approach to Way-finding
    - Comprehensive communications
  - On 10<sup>th</sup> December 2024, the Deputy Policy Chairman convened a meeting with Member Observers to gain their perspectives on how Member involvement might be improved based on their experience. Support for reviewing the time sat on BID Boards and guidance from officers was expressed.  
**Officers will continue to work with Member Observers and the Policy Chair’s Office to develop this.**
3. To achieve: *iii) Good governance including reporting back against shared success criteria and v) Investing in Strong working relationships, supporting the Chairs and Boards.*
- For the next calendar year, Quarterly Lunches and **Strategic Partnership Boards**, chaired by the Policy Chair, will bring together BID Chairs, Senior Officers and Member Observers to ensure BID Chairs are briefed and consulted on Corporation business-related Strategies and programmes. This will also provide a platform for BIDs and/or Senior City officers to be propositional about future collaborative working, which can **feed down into the Operational Working Group**.

- Longer term, officers intend to **offer of administrative support provide to BID Chairs** in appointments of their BID team, guidance on their contracts with the City Corporation and other ad hoc support, where requested. This recognises and addresses that BID Chairs and Directors are often time-poor and need support at critical points in the BID life cycle.

4. Further to requests regarding the BIDs paper presented at October 2024 P&R committee, London Councils were contacted to obtain a general view of Local Authority – BID relationships in London. No particular consensus was expressed.

However, Officers intend to open a **discussion with City of Westminster** (who currently have 18 BIDs (anticipating to increase to 22 this year) to share experiences of facing internal resource challenges and their solutions to inform own approach.

### **Options**

5. None

### **Proposals**

6. None

### **Key Data**

7. None

## **Corporate & Strategic Implications**

### **Strategic Implications:**

The aim of these action is to improve our relationships with Business Improvement Districts as entities that represent our Square Mile Business' interests.

### **Resource implications:**

These actions will require officer time to absorb and plan how they implement into BAU across their individual teams. No additional resourcing required at this time.

## **Conclusion**

This report outlines in more detail the Structure of governance and the immediate to longer term plans that intend to achieve the outcomes proposed in the BIDs report which was approved by P&R Committee in October 2024.

## **Background Papers**

- Referenced BIDs report approved at P&R October 2024

## **Ruby Raw**

Stakeholder and Programme Manager, Environment Department  
E: ruby.raw@cityoflondon.gov.uk

<b>Committee(s):</b> Policy and Resources Committee	<b>Dated:</b> 13/02/2025
<b>Subject:</b> Policy and Resources Contingency/Discretionary Funds	<b>Public</b>
<b>Which outcomes in the City Corporation's Corporate Plan does this proposal aim to impact directly?</b>	All
<b>Does this proposal require extra revenue and/or capital spending?</b>	No
<b>If so, how much?</b>	£0
<b>What is the source of Funding?</b>	N/A
<b>Has this Funding Source been agreed with the Chamberlain's Department?</b>	N/A
<b>Report of:</b> Chamberlain	<b>For Information</b>
<b>Report Author:</b> Geraldine Francis - Chamberlain	

## Summary

This report provides the schedule of projects and activities which have received funding from the Policy Initiatives Fund (PIF) and the Policy and Resources Committee's Contingency Fund for 2024/25 and future years with details of expenditure in 2024/25. The balances remaining for these Funds for 2024/25 and beyond are shown in the Table below. No new bids have been received requesting funding from either PIF or P&R Contingency for this Committee.

Fund	2024/25 Balance Remaining after Approved Bids £	2025/26 Balance Remaining after Approved Bids £	2026/27 Balance Remaining after Approved Bids £	2027/28 Balance Remaining after Approved Bids
Policy Initiative Fund	972,686	782,000	1,180,000	1,200,000
Policy & Resources Contingency	129,692	300,000	300,000	300,000

## Recommendation(s)

Members are asked to:

- Note the report and contents of the Schedules.

## Main Report

### Background

1. On the basis of Committee's concerns of the operations of the PIF/Contingency Funds, the Policy was refreshed and ratified by Policy & Resources Committee on 14 December 2023. A policy briefing was held on 17 January 2024 to support regular report authors with these new policy requirements.
2. The Policy Initiatives Fund (PIF) should be used to fund projects and initiatives identified during the year which support the City Corporation's overall aims and objectives, or policy priorities identified by the Policy & Resources Committee.
3. The Committee Contingency Fund is used to fund unforeseen one-off items of expenditure when no specific provision exists within the Policy Committee's budget.
4. There is no specification for the *type* of project in scope but has historically included items relating to a specific initiative, e.g. research, funding for external bodies in support of the City's overall objectives, and membership of national think tanks. All applications should make clear what specific activity funding it will be used for and should set out the standard information specified in the Policy to enable Members to take an informed decision.
5. All applications should be discussed informally before submitting with the Head of the Policy Unit, Office of the Policy Chairman, Town Clerk's Department and the Assistant Director (Strategic Finance), Chamberlain Department.
6. To restrict the depletion of funds in future years, a two-year time limit is in place on multiyear PIF bids, with three years being an option by exception. To ensure prioritisation within the multiyear bids, the PIF from the financial year 2019/20 and onwards has £600k of its total budget put aside for multiyear bids with the rest set aside (£600k) for one off allocations, with the option to 'top up' the multiyear allocation from the contingency balance if Members agree to do so. This will ensure that there should always be enough in the PIF to fund emerging one-off opportunities as they come up.
7. Departments must complete a standardised progress update form biannually and at the end of the Initiative for all awards.
8. When a PIF bid has been approved there should be a reasonable amount of progress/spend on the works/activities within 18 months of approval which allows for slippage and delays. If there has not been enough spend/activity within this timeframe, Members will be asked to approve that the remaining allocation be returned to the Fund where it can be utilised for other works/activities.
9. Where no expenditure has been made within 12 months, a report should be brought back to the Policy & Resources Committee by officers to request reprofiling of funds.

10. If the Department requires funding for the same works/activities again at a later date, the funding must be re-bid for. If there is a legitimate reason, out of the Department's control, which has caused delays, it is recommended that these are reviewed by Committee as needed.
11. Officers must gain the approval of the Policy and Resources Committee prior to repurposing any PIF/Contingency.
12. It is expected that recurrent expenditure is covered by local risk budgets through the budget setting process unless extenuating circumstances.

### Current Position

13. Appendices 1 to 2 list committed projects and activities approved by this Committee for the current and future financial years with the remaining balances available for the PIF (Appendix 1) and your Committee's Contingency (Appendix 2).
14. The balances that are currently available in both the Policy Initiatives Fund and Committee Contingency Fund for 2024/25 are shown in the Table below. These amounts include uncommitted balances from 2023/24 of £542,804 and £31,692 for PIF and Committee's Contingency respectively, as agreed by your Committee in March 2024. The 2023/24 unspent allocations Departments have requested to be carried forward for spending in 2024/25 are also included in the figures below.

Fund	2024/25 Opening Balance £	2024/25 Approved Bids £	2024/25 Balance Remaining after 2024/25 Approved Bids £	2024/25 Pending Bids £	2024/25 Balance Remaining after 2024/25 Pending Bids £
Policy Initiative Fund	2,539,782	(1,567,096)	972,686	0	972,686
Policy & Resources Contingency	722,013	(592,321)	129,692	0	129,692

15. The remaining multiyear allocation is shown in the Table below with details, as shown in Appendix 1, prior to any allowances being made for any other proposals on today's agenda. It should be noted that the multiyear allocation for 2024/25 is now depleted.

	2024/25	2025/26	2026/27	2027/28
Balance remaining of Multiyear PIF allocation	£0	£182,000	£530,000	£600,000

## **Corporate & Strategic Implications**

16. Strategic implications – Although each PIF application has to be judged on its merits, the application must include how the item will advance either:
  - a) A policy lead area defined by this Committee
  - b) Another Committee priority
  - c) A Corporate Plan outcome
  - d) Promotion of the City or City's role in London or nationally
17. Financial implications – Each PIF application should be approved on a case by case basis and Departments should look to local budgets first before seeking PIF approval, with PIF requests only being submitted if there is no funding within local budgets available.
18. Resource implications – None
19. Legal implications – None
20. Risk implications – None
21. Equalities implications – None
22. Climate implications – None
23. Security implications – None

## **Appendices**

- Appendix 1 – PIF 2024/25 and Future Years
- Appendix 2 – P&R Contingency 2024/25 and Future Years

## **Geraldine Francis**

Senior Finance Officer, Chamberlain

T: 020 7332 1770

E: [Geraldine.francis@cityoflondon.gov.uk](mailto:Geraldine.francis@cityoflondon.gov.uk)

## Policy and Resources Committee - Policy Initiative Fund 2024/25 to 2027/28

Budget	2024/25		2025/26	2026/27	2027/28
Initial budget	£ 1,200,000		£ 1,200,000	£ 1,200,000	£ 1,200,000
Uncommitted balance brought forward from 2023/24	£ 548,845		£ -		£ -
Unspent balances deferred from 2023/24	£ 603,937		£ -		£ -
Transferred from P&R Contingency to meet Multiyear Bid re: Innovate Finance	£ 145,000				
Transferred from P&R Contingency to meet Multiyear Bid re: Transition Finance	£ 42,000				
<b>Revised Budget</b>	<b>£ 2,539,782</b>		<b>£ 1,200,000</b>	<b>£ 1,200,000</b>	<b>£ 1,200,000</b>

Date	Name	2024/25 Bid	2024/25 Actual	2025/26 Bid	2026/27 bid	2027/28 Bid
05/07/18	Events Partnership with The Strand Group, King's College London	£ 13,787	£ -			
11/06/20	British Foreign Policy Group (BFPG)	£ 12,000	£ -			
06/05/2021 & 08/06/2023	Options to Promote Supplier Diversity	£ 12,309	£ 12,309.00			
16/12/21	Impact Investment Institute Membership (III)	£ 100,000	£ 100,000.00			
17/02/22	Sports Engagement - (Re-purposed)	£ 1,103	£ 1,103.00			
05/05/22	Support for Integrity Council for the Voluntary Carbon Market (IC-VCM) & UK-VCM	£ 286,702	£ 131,492.06			
23/02/23	Delivering the Residential Reset	£ 89,729	£ 89,729.00			
23/02/23	Finalising CoL Overseas Presence	£ 100,000	£ 100,000.00	£ 50,000		
20/04/23	Transition Finance Competitiveness Taskforce	£ 79,922	£ 72,705.39			
08/06/23	Global City of Sport - A New Sport Strategy for The Square Mile	£ 256,624	£ 183,834.14	£ 175,000		
08/06/23	Livery Company Website	£ 20,000	£ 8,910.00	£ 20,000	£ 20,000	£ -
21/09/23	City Occupiers and Investment Study	£ 200,000	£ 77,500.65			
16/11/23	Annual Bus Passes for Care Leavers	£ 23,520	£ 2,063.37			
16/11/23	Paris 2024 Games Engagement	£ 100,000	£ 100,000.00			
22/02/24	Innovate Finance Funding	£ 150,000	£ 150,000.00	£ 75,000		
06/06/24	Transition Finance Council	£ 42,000	£ 17,557.62	£ 98,000		
07/11/24	Development of a New Culture Strategy	£ 45,000	£ -			
12/12/24	Research into Historical Trade Enslaved	£ 34,400	£ -			
	<b>Total Allocations</b>	<b>£ 1,567,096</b>	<b>£ 1,047,204.23</b>	<b>£ 418,000</b>	<b>£ 20,000</b>	<b>£ -</b>
	<b>Balance Remaining</b>	<b>£ 972,686</b>		<b>£ 782,000</b>	<b>£ 1,180,000</b>	<b>£ 1,200,000</b>

Bids for Committee's Approval: 13 February 2025

-	-	-	-	-	-
-	-	-	-	-	-
<b>Total Balance if pending bids are approved</b>	<b>£ 972,686</b>	<b>£ -</b>	<b>£ 782,000</b>	<b>£ 1,180,000</b>	<b>£ 1,200,000</b>

	Multi Year PIF Bids	2024/25 Bid	2025/26 Bid	2026/27 Bid	2027/28 Bid
	<b>Multi Year PIF Allocation</b>	<b>£ 787,000</b>	<b>£ 600,000</b>	<b>£ 600,000</b>	<b>£ 600,000</b>
16/12/21	Impact Investment Institute Membership (III)	£ 100,000			
05/05/22	Support for Integrity Council for the Voluntary Carbon Market (IC-VCM) & UK-VCM	£ 200,000			
23/02/23	Finalising CoL Overseas Presence	£ 100,000	£ 50,000	£ 50,000	
08/06/23	Global City of Sport - A New Sport Strategy for The Square Mile	£ 175,000	£ 175,000		
08/06/23	Livery Company Website	£ 20,000	£ 20,000	£ 20,000	
22/02/24	Innovate Finance Funding	£ 150,000	£ 75,000		
06/06/24	Transition Finance Council	£ 42,000	£ 98,000		
	<b>Total Multi Year Allocations</b>	<b>£ 787,000</b>	<b>£ 418,000</b>	<b>£ 70,000</b>	<b>£ -</b>
	<b>Multi Year PIF Allocation Balance</b>	<b>£ -</b>	<b>£ 182,000</b>	<b>£ 530,000</b>	<b>£ 600,000</b>

Bids for Committee's Approval: 13 February 2025

-	-	-	-	-	-
<b>Total Balance if pending bids are approved</b>	<b>£ -</b>	<b>£ 182,000</b>	<b>£ 530,000</b>	<b>£ 600,000</b>	<b>£ -</b>

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## Policy and Resources Committee - Contingency 2024/25 to 2027/28

Budget	2024/25		2025/26	2026/27	2027/28
Initial Budget	£ 300,000		£ 300,000	£ 300,000	£ 300,000
Uncommitted balance brought forward from 2023/24	£ 31,692		£ -	£ -	£ -
Unspent balances deferred from 2023/24	£ 577,321		£ -	£ -	£ -
Unspent balances in 2023/24 returned to Fund	£ -		£ -	£ -	£ -
Transferred to PIF to meet Multiyear re: Innovate Finance	-£ 145,000				
Transferred to PIF to meet Multiyear re: Transition Finance	-£ 42,000				
<b>Revised Budget</b>	<b>£ 722,013</b>		<b>£ 300,000</b>	<b>£ 300,000</b>	<b>£ 300,000</b>

Date	Name	2024/25 Bid	2024/25 Actual	2025/26 Bid	2026/27 Bid	2027/28 Bid
08/05/14	City of London Scholarship - Anglo-Irish Literature	£ 19,746	£ 5,090	£ -	£ -	£ -
Urgency	Lord Mayor's Show Arrangements	£ 15,000	£ 15,000	£ -	£ -	£ -
09/06/22	Civic Affairs	£ 24,701	£ 62	£ -	£ -	£ -
Urgency	Crossrail Art Programme – Liverpool Street Artworks and Close-Out Matters	£ 15,000	£ -	£ -	£ -	£ -
15/12/22	The Lord Mayor's Show	£ 138,028	£ 59,914	£ -	£ -	£ -
23/02/23	Introducing Electronic Voting	£ 3,597	£ -	£ -	£ -	£ -
23/02/23	Worker Engagement: The City Belonging Project	£ 56,412	£ 26,336	£ -	£ -	£ -
19/10/23	Allocation of Funding to King Edward's Witley School	£ 319,837	£ -	£ -	£ -	£ -
	<b>Total Allocations</b>	<b>£ 592,321</b>	<b>£ 106,403</b>	<b>£ -</b>	<b>£ -</b>	<b>£ -</b>
	<b>Balance Remaining</b>	<b>£ 129,692</b>		<b>£ 300,000</b>	<b>£ 300,000</b>	<b>£ 300,000</b>

Bids for Committee's Approval: 13 February 2025

-	-	-	-	-
-	-	-	-	-
<b>Total Balance if pending bids are approved</b>	<b>£ 129,692</b>	<b>£ 300,000</b>	<b>£ 300,000</b>	<b>£ 300,000</b>



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